

Trans-Disciplinary Conversations on Transitions to Sustainability

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Towards an Understanding of Ecological "Integrity" under EU Nature Conservation Law: Complementary Legal and Ecological Perspectives

> Dr. Owen McIntyre, Faculty of Law Prof. John O'Halloran, B.E.E.S. University College Cork



Intro. to Habitats Directive

- Art. 4 Designation of SACs (Natura 2000 Sites)
- Art. 6 Protection of Natura 2000 Sites

- Article 6(3) - **appropriate assessment** "the competent national authorities shall agree to the plan or project **only after having ascertained** that it will **not adversely affect the** <u>integrity</u> **of the site** concerned ..."

- Central / Core Protective Measure

• Art. 12 et seq. – Protection of Species



Appropriate Assessment

- Assessment of adverse effects on site integrity hrt conservation objectives (EU Guidance)
 - Integrity of Site Checklist (Ecological Factors)
 - Delays / interrupts progress re conservation objectives
 - Disrupts key factors re favourable conditions
 - Interferes with population, balance, distribution, density of key species
 - Vital aspects of structure and functioning of site
 - Area of key habitats
 - Diversity of the site
 - Habitat fragmentation
 - Loss / reduction of key ecological features



Appropriate Assessment -Substance

- Sweetman v An Bord Pleanala HC [2009]
 - A 'localised severe impact' doesn't preclude decision that integrity of site not affected
 - Focus on the integrity of the specific site, not general status of habitat types or species
 - Not an absolutist position, proportionality
 - "integrity": whole or complete, resilience and ability to evolve, capacity for self-repair and renewal, minimum external support needed
- Academic studies uncertainty re integrity, mitigation (Therivel; Finland – 20% inadequate)
- SC referral of 'integrity' question to CJEU



'Integrity': CJEU Reasoning

- Linguistic Reasoning
 - 'essential unity', 'continued wholeness, soundness of constitutive characteristics of site' [AG & CJEU]
 - Permanent destruction of part of habitat \rightarrow adverse, effect, Cons Objs fundamentally compromised [AG]
- Policy / Precedential Reasoning
 - Art. 6(3) not to be interpreted in isolation, must consider wider context of Habitats Directive [AG]
 - Rigorous regard to the "precautionary principle", integrated into Art. 6(3) [AG & CJEU]
 - Permanent damage \rightarrow 'death by a thousand cuts', cumulative habitat loss [AG]



'Integrity': Ecological Reasoning

- Ecological systems and habitats have
- Structure (spatial/vertical)
- Composition (species and populations)
- Function (ecosystem services)

 Each of these are inter-dependent, i.e. can't have ecosystem function without composition or structure and vice versa



Integrity': Ecological Reasoning

- To maintain ecosystem integrity for *e.g.* a species you need structure and function
- For ecosystem functioning, (*e.g.* photosynthesis, decomposition) you need spp
- For spp you need niches- therefore you need structure to partition resources.



Integrity': Ecological Reasoning

- Property of ecosystem that it has resistance to some change (most natural ones) or has the capacity to recover(from natural disturbances); however the question arises as to what might be the impact of human-induced change?
- This can be <u>indirect</u> via flooding etcusually systems are resilient
- <u>Direct</u> land claim or habitat lossgenerally not recoverable-



Integrity': Ecological Reasoning

 Ecological integrity is "the ability of an ecological system to support and maintain a community of organisms that has a species composition, diversity, and functional organization comparable to those of natural habitats within a region". {Parrish et al 2003}



Not an new idea- but adapting an old one!

• The first step that was made in identifying the interdependence in ecosystems was by Hynes in an essay written in 1970s entitled the streams and its valleys- essentially that rivers (water and ecology and function c/f from ecological system definition above) are influenced by what happens in the catchmentin effect this is the basis of the EU Water Frame work Directive...thus we can extended this to all ecosystems