STRATEGIC HOUSING DEVELOPMENTS UNDER THE 2016 PLANNING ACT - an update

Dr. Berna Grist BL

University College Dublin

16th Annual Law and the Environment Conference University College Cork – 26 April 2018





LEGISLATIVE MILESTONES

- 2016 Planning and Development (Housing) and Residential Tenancies Act
 - fast-tracked through Oireachtas, published 4 November 2016 and signed by President 23 December 2016
- March 2017 Board published its Fees Schedule
 - following receipt of Ministerial approval
- 3 July 2017 Planning and Development (SHD)
 Regulations came into operation
- Provisions apply only during "specified period"
 - 3 July 2017 to 31 December 2019
 - -Ministerial review of effectiveness by 30 October 2019
 - possibility of extension until 31 December 2021

KEY CONCEPTS

"Strategic housing development"

- 100 or more houses on land zoned residential
- 200 or more bedspaces of student accommodation on land where the zoning facilitates this
- Small amount of other uses may be included, if the zoning facilitates them

"Student accommodation"

- A building or part thereof used for student accommodation and not for use as a permanent residence
- can be used outside academic terms for tourist or visitor accommodation

THREE STAGE PROCEDURE

Consultations with planning authority

- mandatory, request must be facilitated within 4 weeks
- prospective applicant must provide information beforehand

Consultations with An Bord Pleanala

- details and form to be submitted by prospective applicant
- request can be refused for failure to comply with legislation
- takes place within 6 weeks
- involves senior planning authority staff but no role for public
- can include request(s) for screening and scoping

Submission of SHD application to the Board

- time limit of 16 weeks, legislation provides for fines

BOARD HAS PUBLISHED A WEALTH OF GUIDANCE DOCUMENTATION ON THE SHD PROCESS

Examples:

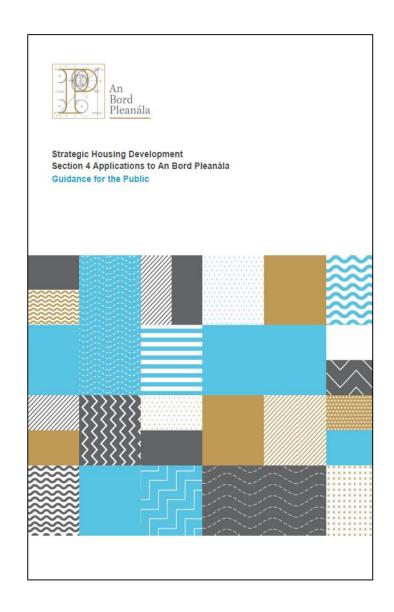
June 2017 – General Overview

June 2017 – Guidance on Pre-Application Consultations

July 2017 – guidance on Section 4 Applications

January 2018 – How to Make a Submission on an Application

THESE ARE KEPT UNDER REVIEW AND UPDATED



www.pleanala.ie

EROSION OF PUBLIC PARTICIPATION?

First concern - Exclusion from two sets of consultations

- (i) with planning authority under s. 247 of 2000 Act
- (ii) with Board and PA under s. 5 of 2016 Act

SID case - Callaghan v An Bord Pleanála [2016] ICEA 398

Second concern - Danger of Board becoming a facilitator

Extensive discussions can lead to unintended provisional agreements being reached

Guidance clearly states no merits-based assessment

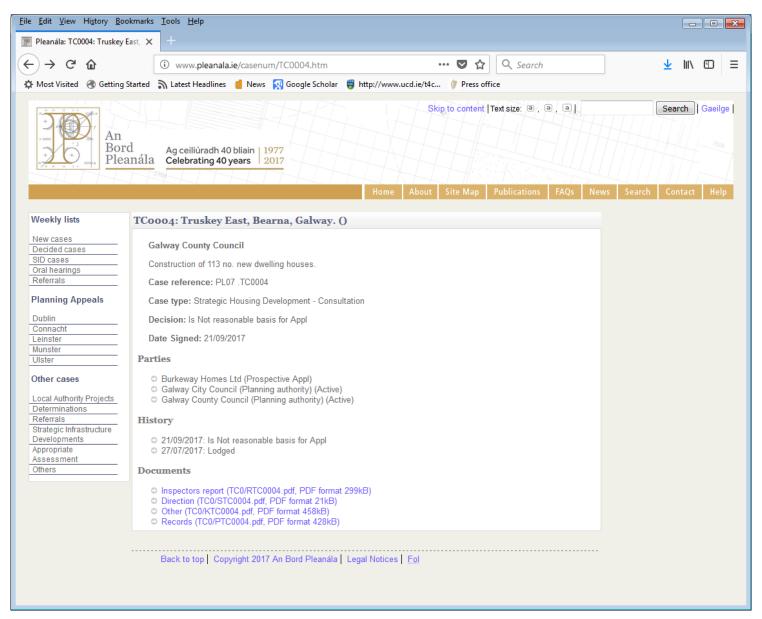
POST CONSULTATION OPINION

the Board

- (a) "shall form an opinion as to whether the documents referred to in s. 5(5) –
- (i) constitute a reasonable basis for an application under s.4, or
- (ii) require further consideration and amendment in order to constitute a reasonable basis for an application under s.4" and
- (b) shall issue a notice setting out "its advice as to the issues that need to be addressed in the documents to which s. 5 relates that could result in them constituting a reasonable basis for an application under s.4"

Formation of Opinion has been delegated to Inspectorate

S. 5 PRE-APPLICATION CONSULTATION



SHD PLANNING APPLICATIONS

- comprehensive documentation plus a website
- Statement of Response to Opinion
- copies of application sent to planning authority by applicant
- 5 week period for public participation
- Further 3 weeks for PA to submit report to the Board
- No appeal but decision is subject to Judicial Review

3 JULY 2017 - 31 MARCH 2018

62 requests for SHD consultations

- single consultation meeting in each case
- process takes 9 weeks (6 + 3)

20 applications submitted

D/L-Rathdown 6; Dublin 4; Kildare 3;

Cos. Cork and Galway 2; Cork, Fingal and SDCC 1

11 decisions

7 grants, 3 refusals, 1 split decision

5 exclusively student accommodation, 1 mixed