Enhancing Integration of Disaster Risk & Climate Change Adaptation into Irish Emergency Planning

Dr Dug Cubie School of Law, UCC 5th May 2022













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Challenge

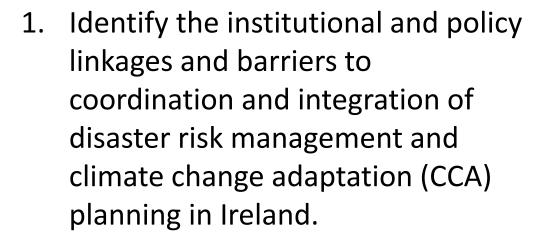
"[T]he impacts of weather- and climate-related hazards on the economy, human health and ecosystems are amplified by socio-economic changes and environmental changes. Efforts to reduce disaster risk and at the same time adapt to a changing climate have become a global and European priority."

European Environment Agency, 2017

"[T]here is a growing recognition at EU / international level of the need for greater integration of emergency planning (particularly disaster risk reduction) and climate change adaptation ... [T]his has already begun in Ireland. Under this Framework, it is foreseen that these relationships will continue to strengthen over time."

National Adaptation Framework: Planning for a Climate Resilient Ireland, 2018

Objectives of the research



- 2. Provide a roadmap for integrating emergency planning and CCA in the context of existing policy instruments and approaches.
- 3. Provide guidelines for mainstreaming CCA assessments into the Irish emergency management frameworks.



Methodology

- Literature review (July 2020)
- Key informant interviews (#19)
- Regional focus groups (#24)
 - County Mayo
 - Cork City
 - Dublin metropolitan area



Summary of perception survey responses

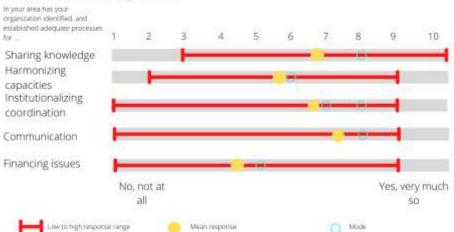
Current perceptions of risk and level of adaptation



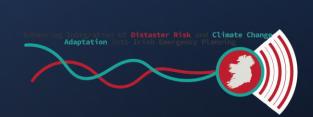
Perceptions of principal emergency response organization's ability to cope with extreme weather-related disasters



Pathways for adaptation

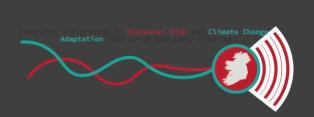


Overview of Key Legal & Policy Frameworks



	Risk Management	Climate Change	Sustainable Development
International	Sendai Framework on DRR (2015-2030)	UNFCCC / Paris Agreement	UN Agenda 2030 & the SDGs
National	Draft National Risk Assessment (2021) National Risk Assessment (2019)	Climate Action Plan 2021: Securing Our Future (2021)	A Better World: Ireland's Policy for International Development (2019)
	Strategic Emergency Management Framework (2017)	National Adaptation Framework: Planning for a Climate Resilient Ireland (2018)	Ireland: Voluntary National Review (2018)
	Major Emergency Management Framework (2006)	Local Authority Climate Change Adaptation Guidelines (2020)	Our Sustainable Future: A Framework for Sustainable Development in Ireland – Progress Report (2015)
		National Mitigation Plan (2017)	Our Sustainable Future: A Framework for Sustainable Development in Ireland (2012)

Research hypothesis



Policy and plans

 Policy frameworks and implementation plans for CCA and DRR are already under development

Mitigation

• Mitigation works to avoid, reduce or transfer disaster risks in Ireland are ongoing

Response capacity

 PRAs are adequately prepared for the current level of extreme weather events

Information

 Relevant information is increasingly available through the Climate Ireland website and other sources

Achieving integration

 Achieving integration of CCA and DRR in Ireland requires actions across a range of different sectors and institutions

Ireland's Model for Emergency Planning

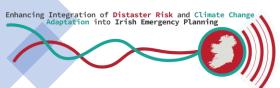
- Originated in the MEM Framework 2006
- Included in the SEM National Structures and Framework 2018





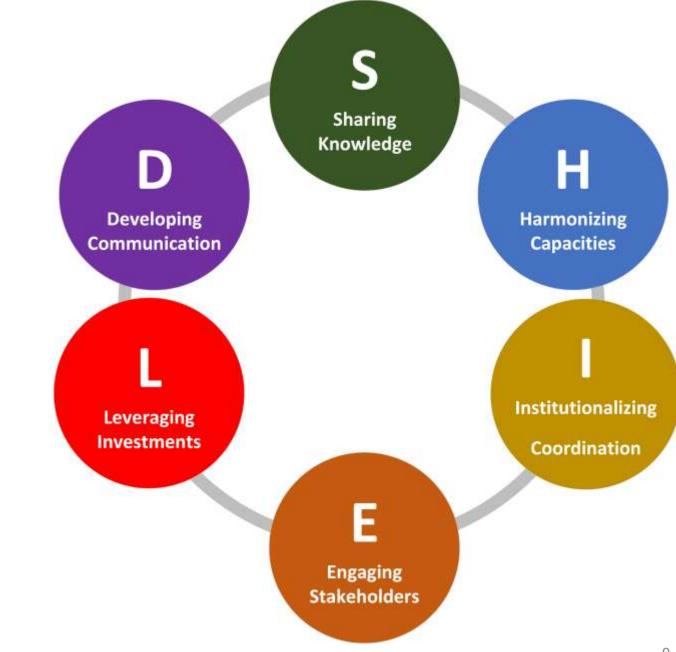
Disaster Risk Management Objectives





SHIELD Model for integrating CCA and DRR

- ESPREssO Project (Horizon2020)
- EU experience

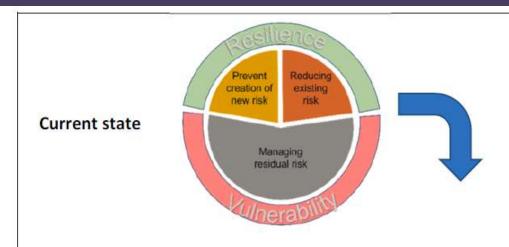




Overarching research findings

- 1. Integration between individual elements of the SEM / MEM 5-stage model for emergency planning could be improved.
- 2. The three objectives of disaster risk management may facilitate clarity of role and purpose for lead government departments.
- 3. Principal response agencies must ensure that their capacity is at least equal to the changing levels of climate change influenced hazards, community exposure and vulnerability.
- 4. Further integration of the systems for the governance, management and coordination of climate change adaptation and disaster risk reduction at the national level.
- 5. Better sequencing of policy-making, planning and research to facilitate integration.
- All future policies and plans should be specific about the six pathways for integration.





Objective: Reduce vulnerability & increase resilience

Proposed roadmap

Integrated institutional and policy processes

Including:

- Linkages between Government Task Force on Emergency Planning & National Adaptation Steering Committee
- Coordinated approaches between the MEM, SEM, Climate Action Plan, Local Authority CC Adaptation Plans etc

Utilising the lens of the SHIELD model

Sharing knowledge
Harmonising capacities
Institutionalising coordination
Engaging stakeholders
Leveraging investments

Developing communication

Based on agreed common principles

- Review process based on a comprehensive strategy and agreed end point
- Reduction of institutional, policy & operational siloes
- 3. Whole of society approach
- Drawing on regional and international frameworks and good practice

Preconditions for effective implementation

- 1. Financial resources at all levels
- 2. Consistent political will
- 3 Participation of stakeholders
- 4 Transparent monitoring and evaluation
- 5 Detailed sharing and disaggregation of data
- 6. Common reporting formats

Future state



Outcome:

Remaining residual risk left to be managed has been reduced

Guiding Actions for Implementing Integrated Emergency Planning in Ireland based on the Six Pathways of the SHIELD Model

Pathway	Suggested Actions	Indicative stakeholders
Sharing Knowledge	11	
Harmonising Capacities	6	
Institutionalising Coordination	7	
Engaging Stakeholders	6	
Leveraging Investments	10	
Developing Communication	6	



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Questions?

